

## TOWN OF WINCHENDON

WINCHENDON TOWN CLERK  
RCUD MAY 14 2025 PM2:09

## Finance Committee

Telephone (978)-297-5419

**Joint Board Meeting with the Finance Committee and Board of Selectmen**

Finance Committee Minutes

April 14, 2025 6:30PM

Town Hall 2nd Floor Auditorium

**Finance Committee Members Present:** Chair Thomas J Kane Jr, Vice-Chair Dr. Maureen Ward, Charles C. Corts, Adam Gardner, Mike Giovannucci

**Absent:** Doug Delay, Diane Coulter

**Board of Selectmen Members Present:** Chair Richard Ward, Vice-Chair Andrew Beauvais, Melissa Blanchard, Erika Eitland, Audrey LaBrie

**6:30PM:** Chair Rick Ward called the Board of Selectmen to order. Chair Thomas Kane Jr. called the Finance Committee meeting to order, followed by the Pledge of Allegiance. R. Ward asked the audience if anyone would be audio or video recording, hearing none.

**Town Manager's Draft Warrant Presentation:**

Bill McKinney, Town Manager, began the Draft Warrant Presentation.

**REPORTS AND COMMITTEES****ARTICLE 1**

To see if the Town will vote to hear and act on the report of the Finance Committee, the annual report of the Selectmen and of any other officers or committees required to report to the Town, or act in relation thereto.

(usual and customary article)

**(Majority Vote Required)****ARTICLE 2**

To See if the Town will vote to transfer from Free Cash the sum of **\$00.00** for payment of bill from the prior year as follows:

(submitted by the Town Manager)

**(Nine Tents Vote Required)**

**ARTICLE 3**

To See if the Town will vote to transfer from Free Cash the sum of \_\_\_\_\_ to fund the deficit in the Snow and Ice Account for FY25, or take any other action relative thereto

(submitted by the Town Manager)

**( Vote Required)**

The estimate was between \$300,000-350,000

**ARTICLE 4**

To See if the Town will vote to transfer from Free Cash the sum of \_\_\_\_\_ to fund the other operating costs of FY25, or take any other action relative thereto.

(submitted by the Town Manager)

**(Nine Tenths Vote Required)**

**ARTICLE 5 Appropriation Retained Earnings – Water Enterprise Fund**

To see if the Town will vote to appropriate a sum of \$ \_\_\_\_\_ from Water Enterprise Fund Retained Earnings to cover additional expenses for FY25, including trash compactors, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

**ARTICLE 6 Appropriation Retained Earnings – Wastewater Enterprise Fund**

To see if the Town will vote to appropriate a sum of \$ \_\_\_\_\_ from Wastewater Enterprise Fund Retained Earnings to cover additional expenses for FY25, including trash compactors, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

Correction to Article 5 & 6 to remove "trash compactors" from the verbiage.

**ARTICLE 7 Appropriation Retained Earnings – Transfer Station Enterprise Fund**

To see if the Town will vote to appropriate a sum of \$ \_\_\_\_\_ from Transfer Station Enterprise Fund Retained Earnings to cover additional expenses for FY25, including trash compactors, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

Audrie LaBrie mentioned the purpose of enterprise funds is to be self-sustaining.

**REVOLVING FUNDS AUTHORIZATION ARTICLE**

Finance Committee Minutes

April 14, 2025

## **ARTICLE 8**

To see if the town will vote to fix the maximum amount to be spent during fiscal year 2026 beginning on July 1, 2025, for the revolving funds for certain departments, boards, committees, agencies or officers in accordance with Massachusetts General Laws Chapter 44, Section 53 E1/2, or take any other action relative thereto.

<u>Revolving Fund</u>	Department, Board, Committee <u>Agency or Officer</u>	FY 2026 <u>Spending Limit</u>
Agriculture	Agriculture Commission	\$ 1,000
Large Copy Fees	Planning & Development	\$ 1,000
Restitution Fees	Land Use	\$ 1,000
Extended Day	School	\$10,000
Damaged books	School	\$ 5,000
Summer School	School	\$ 1,000
Recycling	Board of Health	\$ 1,000
Composting	Board of Health	\$ 1,000
Arts Lottery	Arts Lottery Commission	\$ 7,500
Wetland Fees	Conservation	\$20,000
Library copy Fees	Librarian/Library Trustees	\$ 8,000
Library Material	Librarian/Library Trustees	\$ 8,000
Student parking	School	\$ 5,000
Community Development	Town Manager	\$25,000
Block Program Income		

(submitted by the Town Manager)

**(Majority Vote Required)**

## **USUAL AND CUSTOMARY FINANCIAL ARTICLES**

### **ARTICLE 9**

#### **Senior Tax Work-Off**

To see if the Town will vote to raise and appropriate or transfer from other available funds the sum of seven thousand seven hundred dollars (\$7,700) for the Senior Tax Work-off Program, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

## **USUAL AND CUSTOMARY GENERAL GOVERNMENT BUDGET ARTICLE**

### **ARTICLE 10 General Government**

To see if the Town will vote to raise and appropriate and transfer from other available funds the sum of \$18,861,755.00 for the operating budget of the Town for the fiscal year beginning July 1, 2025, or act in relation thereto.

(usual and customary article)

**(Majority Vote Required)**

**Town of Winchendon**  
**Summary of Other Available Funds**

Cemetery Trust	\$3,444
Title V Liens Redemption	\$16,747
Infrastructure Investment Fund	\$20,000
Water Indirect Costs	\$255,154
Wastewater Indirect Costs	\$146,443
Transfer Station Indirect Costs	\$26,802
PEG Access Indirect Costs	\$5,326
Homeless Transportation	\$20,000
<b>TOTAL OTHER AVAILABLE FUNDS</b>	<b>\$ 493,916.00</b>

**GENERAL FUND APPROPRIATION SUMMARY**

**Detail of Appropriations**

	FY 25	FY 25	FY 26
	TM BUDGET	12/31/24	TM BUDGET
School Transportation	\$ 1,625,220	\$ 564,313	\$ 1,755,000
Total School Transportation	<b>\$ 1,625,220</b>	<b>\$ 564,313</b>	<b>\$ 1,755,000</b>
Selectmen			
Expenses	\$ 24,750	\$ 3,203	\$ 14,750
Total Selectmen	<b>\$ 24,750</b>	<b>\$ 3,203</b>	<b>\$ 14,750</b>
Town Manager			
Personnel	\$ 270,600	\$ 127,696	\$ 270,600
Expenses (including Legal)	\$ 64,590	\$ 20,440	\$ 77,590
Total Town Manager	<b>\$ 335,190</b>	<b>\$ 148,136</b>	<b>\$ 348,190</b>
Finance Committee			
Personnel	\$ 1,500	\$ 725	\$ 1,500
Expenses	\$ 181,160	\$ 45,343	\$ 131,700
Total Finance Committee	<b>\$ 182,660</b>	<b>\$ 46,068</b>	<b>\$ 133,200</b>
Accounting			
Personnel	\$ 155,580	\$ 72,962	\$ 155,580
Expenses (including OPEB)	\$ 8,750	\$ 800	\$ 8,750
Total Accounting	<b>\$ 164,330</b>	<b>\$ 73,762</b>	<b>\$ 164,330</b>

Finance Committee Minutes

April 14, 2025

Assessor					
Expenses	\$ 107,660	\$ 56,207	\$ 122,060		
Total Assessor	<b>\$ 107,660</b>	<b>\$ 56,207</b>	<b>\$ 122,060</b>		
Collector/Treasurer					
Personnel	\$ 188,390	\$ 97,271	\$ 188,390		
Expenses	\$ 98,160	\$ 39,389	\$ 103,160		
Total Collector/Treasurer	<b>\$ 286,550</b>	<b>\$ 136,660</b>	<b>\$ 291,550</b>		
Information Technology					
Personnel	\$ 85,900	\$ 39,497	\$ 85,900		
Expenses (including DP)	\$ 113,300	\$ 64,492	\$ 123,300		
Total Information Technology	<b>\$ 199,200</b>	<b>\$ 103,989</b>	<b>\$ 209,200</b>		
Communication Committee					
Personnel	\$ 2,420	\$ -	\$ 2,420		
Expenses	\$ 9,900	\$ 1,107	\$ 13,500		
Total Communication Committee	<b>\$ 13,320</b>	<b>\$ 1,107</b>	<b>\$ 15,920</b>		
Town Clerk (including Registrars)					
Personnel	\$ 125,710	\$ 47,871	\$ 112,980		
Expenses	\$ 94,685	\$ 1,868	\$ 27,505		
Total Town Clerk	<b>\$ 220,395</b>	<b>\$ 49,739</b>	<b>\$ 140,485</b>		
Planning and Community Development (including Conservation and ZBA)					
Personnel	\$ 112,980	\$ 47,871	\$ 112,980		
Expenses	\$ 27,005	\$ 1,868	\$ 27,505		
Total Planning and Comm Dev	<b>\$ 140,485</b>	<b>\$ 49,739</b>	<b>\$ 140,485</b>		
Town Hall					
Personnel	\$ 57,450	\$ 27,458	\$ 57,450		
Expenses	\$ 86,650	\$ 21,220	\$ 105,650		
Total Town Hall	<b>\$ 144,100</b>	<b>\$ 49,739</b>	<b>\$ 163,100</b>		
Police (including dispatch and animal control)					
Personnel	\$ 1,878,380	\$ 973,174	\$ 1,878,380		
Expenses	\$ 215,830	\$ 111,550	\$ 215,830		
Total Police	<b>\$ 2,094,210</b>	<b>\$ 1,084,724</b>	<b>\$ 2,094,210</b>		
Fire (including ambulance)					
Personnel	\$ 1,349,675	\$ 701,838	\$ 1,378,675		
Expenses	\$ 263,700	\$ 86,233	\$ 234,700		

Total Fire	\$ 1,613,375	\$ 767,575	\$ 1,613,375
Land Use			
Personnel	\$ 121,540	\$ 60,114	\$ 115,330
Expenses	\$ 7,650	\$ 4,079	\$ 7,650
Total Land Use	\$ 129,190	\$ 64,193	\$ 122,980
Emergency Management			
Personnel	\$ 2,670	\$ 1,235	\$ 2,670
Expenses	\$ 1,450	\$ 1,107	\$ 1,450
Total Emergency Management	\$ 4,120	\$ 2,342	\$ 4,120
DPW (including highway, fleet maint., street lighting)			
(also including landfill, cemetery, tree trimming)			
Personnel	\$ 957,100	\$ 472,973	\$ 985,920
Expenses	\$ 492,850	\$ 286,277	\$ 464,030
Total DPW	\$ 1,449,950	\$ 759,250	\$ 1,449,950
DPW Snow and Ice			
Personnel	\$ 70,000	\$ 16,411	\$ 70,000
Expenses	\$ 160,000	\$ 105,087	\$ 160,000
Total DPW Snow and Ice	\$ 230,000	\$ 121,498	\$ 230,000
Health (including outside service and visiting nurse)			
Personnel	\$ 58,070	\$ 29,972	\$ 58,070
Expenses	\$ 15,220	\$ 3,458	\$ 15,220
Total Health	\$ 73,290	\$ 33,430	\$ 73,290
Council on Aging			
Personnel	\$ 199,560	\$ 88,218	\$ -
Expenses	\$ 34,290	\$ 12,425	\$ -
Total Council on Aging	\$ 233,850	\$ 100,643	\$ -
Veterans Services			
Personnel	\$ 23,600	\$ 11,280	\$ 23,600
Expenses	\$ 163,180	\$ 55,550	\$ 163,180
Total Veterans Services	\$ 186,780	\$ 66,830	\$ 186,780
Library			
Personnel	\$ 205,925	\$ 100,772	\$ -
Expenses	\$ 62,075	\$ 33,481	\$ -
Total Library	\$ 268,000	\$ 134,253	\$ -

Recreation						
Personnel and expenses	\$ 55,130	\$ 16,359	\$			-
Total Recreation	\$ 55,130	\$ 16,359	\$			-
Historic Commission						
Expenses	\$ 1,000	\$ 600	\$			1,100
Total Historic Commission	\$ 1,000	\$ 600	\$			1,100
Debt service principal and interest						
Expenses	\$ 857,600	\$ 459,944	\$			1,185,000
Total Debt	\$ 857,600	\$ 459,944	\$			1,185,000
State Assessments						
Expenses	\$ 1,126,690	\$ 507,457	\$			1,090,030
Total State Assessments	\$ 1,126,690	\$ 507,457	\$			1,090,030
Employer Expenses (pension, workers' comp, unemploy, also health insurance, life insurance, medicare)						
Expenses	\$ 5,565,100	\$ 3,745,495	\$			6,216,500
Total Employer Expenses	\$ 5,568,100	\$ 3,745,495	\$			6,216,500
Property/Liability Insurance						
Expenses	\$ 381,000	\$ 403,093	\$			402,000
Total Property/Liability Insurance	\$ 381,000	\$ 403,093	\$			402,000
	<b>TOTAL</b>	<b>\$ 17,712,045</b>	<b>\$ 9,650,468</b>	<b>\$</b>	<b>18,221,055</b>	

#### **ARTICLE 11 General Government with 1.9 Override**

#### **ARTICLE 12 General Government with 2.9 Override**

If Article 12 passes, \$200,000 would go into a stabilization account, and the remaining \$800,000 would be split between the school and the town. \$200,000 of the town's side would go to road paving, \$50,000 to legal expenses (to try and move on some of the blighted properties in town), \$50,000 to the police department, \$50,000 to the fire department, \$25,000 to the senior center, \$25,000 to the library.

B. McKinney explained in order for an override to pass, it takes two separate votes. It has to pass at a town wide ballot and then separately at a town meeting. In order to save on costs, they decided to have it at the regular town election.

## **USUAL AND CUSTOMARY WATER ENTERPRISE ARTICLE**

### **ARTICLE 13 Water Enterprise**

To see if the Town will vote to appropriate the sum of \$1,363,000 for direct costs of the Water Department Enterprise Fund for the fiscal year beginning July 1, 2025, and that indirect costs of \$255,154 appropriated in the general government budget be funded by Water Receipts, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

## **USUAL AND CUSTOMARY WASTEWATER ENTERPRISE ARTICLE**

### **ARTICLE 14 Wastewater Enterprise**

To see if the Town will vote to appropriate the sum of \$1,293,483 (Wastewater Receipts of \$1,133,483 and Betterment Revenues of \$160,000) for the direct costs of the Wastewater Treatment Department Enterprise Fund for the fiscal year beginning July 1, 2025, and that indirect costs of \$146,443 appropriated in the general government budget be funded by Wastewater Receipts, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

## **USUAL/CUSTOMARY AND ADDITIONAL TRANSFER STATION ENTERPRISE ARTICLES**

### **ARTICLE 15 Transfer Station Enterprise**

To see if the Town will vote to appropriate the sum of \$307,000 from Transfer Station Receipts for direct costs of the Transfer Station Enterprise Fund for the fiscal year beginning July 1, 2025; and that indirect costs of \$26,802 appropriated in the general government budget be funded by Transfer Station Receipts, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

## **CABLE PUBLIC ACCESS ENTERPRISE ARTICLES**

### **ARTICLE 16 Cable Public Access Enterprise Fund**

To see if the Town will vote to appropriate the sum of \$125,674 for the direct costs to operate the Public, Education, and Governmental Access Media enterprise for the fiscal year beginning July 1, 2025, and that indirect costs of \$5,326 appropriated in the general government budget be funded by PEG Access receipts, or take any other action thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

## **USUAL AND CUSTOMARY EDUCATION BUDGET ARTICLE**

Finance Committee Minutes  
April 14, 2025

**ARTICLE 17 School Department Budget**

To see if the Town will vote to raise and appropriate and/or transfer from available funds the sum of \$17,432,926 for the operating budget of the Winchendon Public Schools for the fiscal year beginning July 1, 2025, or act in relation thereto.

(submitted by the School Committee)

**(Majority Vote Required)**

**ARTICLE 18 School Department Budget-with 1.9 override**

To see if the Town will vote to raise and appropriate and/or transfer from available funds the sum of \$18,051,069 for the operating budget of the Winchendon Public Schools for the fiscal year beginning July 1, 2025, or act in relation thereto.

(submitted by the School Committee)

**(Majority Vote Required)**

**ARTICLE 19 School Department Budget-with 2.9 override**

To see if the Town will vote to raise and appropriate and/or transfer from available funds the sum of \$18,451,069 for the operating budget of the Winchendon Public Schools for the fiscal year beginning July 1, 2025, or act in relation thereto.

(submitted by the School Committee)

**(Majority Vote Required)**

**ANNUAL VOCATIONAL TECHNICAL SCHOOL ASSESSMENT ARTICLE****ARTICLE 20 Montachusett Regional Vocational Technical School**

To see if the Town will vote to raise and appropriate the sum of \$633,000 to fund the Town's assessment for its share of the Montachusett Regional Vocational Technical School budget for the fiscal year beginning July 1, 2025, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

**ARTICLE 21 NON PROFIT ASSISTANCE**

To see if the Town will vote to raise and appropriate or transfer from other available funds the sum of twenty-seven thousand five hundred dollars (\$27,500) as a grant to the non-profit, Community Action Committee, Inc., in consideration of the numerous services provided to the Town, or act in relation thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

**CAPITAL ARTICLES**

## **ARTICLE 22-FEASIBILITY STUDY BORROWING**

To see if the Town will vote to appropriate, borrow or transfer from available funds, an amount of money to be expended under the direction of Winchendon Public Schools' School Building Committee to pay costs related to a feasibility study and schematic design for the potential replacement of windows, roofs, and doors at Toy Town Elementary, 175 Grove Street, Winchendon, MA 01475 and Memorial Elementary, 32 Elmwood Road, Winchendon, MA 01475 and the potential replacement of the roof at Murdock Middle High School, 3 Memorial Drive Winchendon, MA 01475, for which feasibility study the Town may be eligible for a grant from the Massachusetts School Building Authority ("MSBA"). The MSBA's grant program is a non-entitlement, discretionary program based on need, as determined by the MSBA, and any costs the Town incurs in connection with the feasibility study in excess of any grant approved by and received from the MSBA shall be the sole responsibility of the Town. Or take any other action relative thereto.

(submitted by the Town Manager)

**(Majority Vote Required)**

There was discussion on adding the amount in the article- not to exceed \$200,000.

## **ARTICLE 23 Appropriation - Capital Improvements for Fiscal Year 2026 – Free Cash and or Borrowing**

To see if the Town will vote to transfer from Free Cash or Borrow the sum of ~~\$100,000~~ and that the Town be authorized to accept any available grant funds, for the purposes of funding the following capital requests, or take any other action relative thereto.

Department	Description	Amount
School	Boiler	<del>\$100,000</del>

(submitted by the Capital Planning Committee)

**(Majority Vote required)**

## **ARTICLE 24 Capital Improvements Fiscal Year 2026 – Grants**

To see if the Town will vote to appropriate the sum of \$74,000 and that the Town be authorized to accept any available grant funds, for the purposes of funding the following capital requests, or take any other action relative thereto.

Department	Description	Amount	Grant Source
Police	Police Cruiser Replacement	\$74,000	911 Grant

(submitted by the Capital Planning Committee)

**(Majority vote required)**

## **FINANCIAL ARTICLES**

## **ARTICLE 25 – Transfer Free Cash To Stabilization**

To see if the Town will vote to transfer from Free Cash, Raise and/or Appropriation the sum of \$200,000 to the Stabilization Fund, or act in relation thereto.

(Submitted by the Town Manager)

**(Majority Vote Required)**

T.Kane recommended allocating the \$200,000 and putting half in stabilization and the remaining in the other reserve accounts.

## **GENERAL BUSINESS ARTICLES**

### **REQUEST TO CONVEY TOWN PROPERTY (two-thirds vote required)**

#### **ARTICLE 26 -Conveyance of Land at 4 Summer Drive**

To see if the Town will vote to transfer from such person, board or commission currently having care, custody and control for such purposes as it is currently held to the Board of Selectmen for general municipal purposes, including the purpose of conveyance, the parcels of land located at 4 Summer Drive, identified as Assessors' Parcel numbers 5B3-0-160, 5B3-0-0158, and 5B3-0-0153 and believed to be more particularly described in that deed recorded with the Worcester District Registry of Deeds in Book 6691, Page 156, as acquired by the Town pursuant to a Judgement in Tax Lien Case recorded with said Registry in Book 59058, Page 182 (Parcels 5B3-0-160 and 5B3-0-158) and that Affidavit recorded with said Registry in Book 35041, Page 229 (Parcel 5B3-0-153), and further to authorize the Board of Selectmen to convey all or a portion of such land or any interest therein upon such terms and conditions and for such consideration as the Selectmen deem appropriate, and to take such additional action as may be necessary or convenient to effectuate the purposes of this vote, including but not limited to execution of instruments and documents to convey said property, or act in relation thereto

#### **ARTICLE 27-Beech Street -Redevelopment Authority to the Town of Winchendon**

To see if the Town will vote to transfer from Winchendon Redevelopment Authority having the care, custody and control of certain property located at 1-3 Beech Street, shown as Assessors Map 5C3-0-20 and described in a deed recorded with the Worcester District Registry of Deeds in Book 68157 Page 125, to the Board of Selectmen for general municipal purposes and the purpose of conveyance, and authorize the Winchendon Redevelopment Authority to convey said property to the Town of Winchendon, for such consideration, which may be nominal consideration, and upon such other terms and conditions as the Board of Selectmen deems appropriate, and to take such additional action as may be needed to effectuate the purposes of this vote, including but not limited to execution of instruments and documents to convey said property, or act in relation thereto.

(Submitted by the Town Manager)

This Article will be skipped over.

#### **ARTICLE 28 Rail Trail Property**

(Submitted by the Town Manager)

**GENERAL BYLAW ARTICLES**  
(two-thirds vote required)

**ARTICLE 29 – GENERAL BYLAW AMENDMENT**

To see if the Town will vote to amend the General Bylaws of the Town of Winchendon as recommended by the Board of Selectmen as shown below with text to deleted crossed out:

**§ 62-1. Notice; service of warrant. [Added 2-7-1922; amended 6-14-1999; 5-17-2021 ATM by Art. 22]**

Every Town Meeting shall be notified by posting attested copies of the warrant calling the same at the Town Hall, Library and in a public place in each precinct in Winchendon at least seven days before the Annual Town Meeting and at least 14 days before a Special Town Meeting. ~~A postcard with information on how and where a copy of the warrant can be obtained and where it can be viewed (electronically and/or in person) shall be mailed to each household owned or occupied by a registered voter of the Town.~~ Immediately upon the posting of the warrant, copies shall be provided to citizens on request and the warrant shall be posted on any Town electronic bulletin board and on the Town website.

(Submitted by the Town Manager)

**(Two-thirds Vote)**

**ARTICLE 30-Hero Act**

The language was not available yet. This act was passed last year by the legislature that allows for a greater exemption for veterans who qualify.

**ARTICLE 31-Incinerator Ban**

This Moratorium when enacted prohibits for a Period of 12 Months Waste Plastics Incineration, AKA Pyrolysis, Advanced Recycling, Gasification, or other high-heat waste facility, treatment or handling or solid waste or waste plastic involving or intending to involve mechanical treatment, heat, or solvents. It further prohibits transport into town of solid waste or waste plastic or stockpiling solid waste or waste plastic or any plastic for the purpose of what is now defined under law as incineration.

WHEREAS, The residents of the town of Winchendon will not tolerate new toxic threats anywhere in town; and

WHEREAS, a waste plastic incinerator plant involves 24/7 operation in the vicinity of densely populated neighborhoods, schools, churches, farms, senior living facilities, health care centers, conservation land and/or state forest; and

WHEREAS, scientific evidence demonstrates that use of heat or solvents to incinerate/break down waste plastic releases or threatens to release hazardous pollutants into the environment (e.g. dioxin crude, contaminated hydrocarbon fuels, benzene, PFAS, PDBE, heavy metals); and

WHEREAS, waste plastic incineration and associated handling emits pollution, releases micro plastic dust and contaminants into the environment, involves noise pollution, release of odiferous, noxious gasses, excessive diesel exhaust from trucks, trains, and other machinery used to handle waste plastic, and would be a nuisance to the town and the region, and a blight on its historical character; and

WHEREAS, stockpiling, treating, or handling of large quantities waste plastic related to its incineration, or resultant flammable oils or gasses at any proposed plant presents unacceptable fire and explosion danger to the region and state beyond effective combined response capacity of fire departments of use polymers, plastic, or recovered feedstock into fuels, chemical feedstocks, monomers, oligomers, hydrocarbons, waxes, lubricants feedstocks, fuels, monomers, oligomers, or hydrocarbons.

## **Section 1: Definitions**

**"Hydropyrolysis"**: a process through which materials are exposed to heat in the presence of hydrogen, converting carbon-based materials to synthetic fuels, chemical feedstocks, waxes, lubricants, or other substances and solid residues, slag, ash, char, liquid wastes, and/or wastewater.

**"Incineration"**: any high heat treatment or solid waste incineration units per Clean Air Act section 129 of the clean air act, and including incineration of trash, refuse, or waste plastic.

**"Plastic"**: a synthetic material made from linking monomers through a chemical reaction to create a polymer chain, including material derived from either petroleum or a biologically based polymer, such as corn or other plant sources and includes the thousands of chemicals added for appearance or performance, many of them toxic. Up to 40% plastic is used in tires. Therefore tires are a plastic material.

**"Waste Plastic"** includes, "Post-use polymer", "Recovered Feedstock", "Raw Material", "Material", "Feedstock", "Recyclable Plastic", tires, or any polymers discarded or to be discarded, and means a plastic or polymer previously used in industrial, commercial, medical, agricultural, or domestic activity.

**"Pyrolysis"**: a process through which materials are exposed to heat in the absence of oxygen, converting carbon-based materials to synthetic fuels, chemical feedstocks, waxes, lubricants, or other substances and solid residues, slag, ash, char, liquid wastes, and/or wastewater.

**"Recovered feedstock"**: material derived and separated from solid waste, segregated solid waste, recyclable materials, medical, domestic, or construction and demolition (C&D) debris for use as a feedstock or raw material in a high- heat waste facility.

**"Solvolytic"**: a process through which materials are combined with a solvent and subjected to heat and/or high pressure.

"Treatment": any method, technique, or process-such as neutralization-designed to alter the physical, chemical, or biological character or composition of solid waste. This includes, but is not limited to, the application of heat, radiation, solvents, salts, acids, alkalis, catalysts, and other chemical agents.

## **Section 2: Prohibition on New High-Heat Waste Facilities**

Notwithstanding any other law, rule, or regulation to the contrary, no permit or license shall be issued for the construction or operation of a new high-heat waste facility or incineration facility, and no application for a permit or license for such a facility shall be granted or issued by the town for a period of twelve months.

(Submitted by the Town Manager)      **(Majority Vote Required)**

## **ARTICLE 32 – CONTAMINATED SOILS**

To see if the Town will vote to adopt the following general bylaw to be inserted as Article III in Chapter 237 of the Town Code, or act in relation thereto.

### **ARTICLE III CONTAMINATED SOILS**

#### **Section 237-1:      Purpose**

This Bylaw is adopted to protect the public and the environment from the deleterious and harmful effects of certain contaminated soils that may be imported into, transported through, or used within the Town. This Bylaw shall not apply to any contaminated soils that are disposed as solid waste at an active lined landfill, that are recycled at a soil recycling facility, or that are transported through the Town for such purposes, as these activities are subject only to limited regulations pursuant to Massachusetts General Laws, Chapter 111, Sections 31A and 31B.

#### **Section 237-2:      Definitions**

Terms used in this Bylaw are defined as follows. Terms not defined herein shall have their normal English meanings, unless the context indicates otherwise.

**Active Lined Landfill**- a landfill that is currently operating and permitted in accordance with Massachusetts General Laws Chapter 111, Section 150A, and 310 CMR 19.000 et seq., and which is accepting solid waste for disposal.

**COMM-97 Soils** - any contaminated soils as defined and discussed in Massachusetts Department of Environmental Protection Policy #COMM-97-001, entitled "Reuse and Disposal of Contaminated Soil at Massachusetts Landfills".

**Daily Cover** - shall be as described in 310 CMR 19.130(15)(c).

**Dispose(d)/Disposal** - the dumping and abandoning of solid waste at an active lined landfill, without said solid waste being reused as daily cover, intermediate cover or grading and shaping a material pursuant to 310 CMR 19.130(15).

**Grading and Shaping Material**- shall have the definition for that term as provided in the Massachusetts Department of Environmental Protection's July 6, 2001 Memorandum entitled "Revised Guidelines for Determining Closure Activities at inactive Unlined Landfill Sites".

**Intermediate Cover**- shall be as described in 310 CMR 19.130(15)(d).

**Soil Recycling Facility**- shall be as described in Section 9.1 of Massachusetts Department of Environmental Protection Policy # WSC-94-400, entitled "Interim Remediation Waste Management Policy for Petroleum Contaminated Soils".

**Solid Waste** - shall have the definition as provided in 310 CMR 19.006.

### **Section 3: Public Health Issues with Contaminated Soils**

COMM-97 Soils, including their importation into, transport through and use within the Town, constitute a public nuisance that may be harmful and dangerous to person and property, and may be injurious to public health and the environment, including, without limitation, through the creation of airborne dust and particulate, and by leaching into public and private drinking and groundwater supplies.

### **Section 4: Prohibition of Contaminated Soils**

In order to protect the public health and environment, the importation into, transport through, and use within the Town of COMM-97 Soils is prohibited. This prohibition applies to any use of COMM-97 Soils, including, but not limited to, as daily cover, intermediate cover or grading and shaping material at any landfill.

### **Section 5: Prohibition of Nuisance Trade**

Any for-profit business that utilizes COMM-97 Soils may result in public nuisances, may be harmful to the inhabitants of the Town, may be injurious to their property, and may be dangerous to the public health and the environment. Therefore, any such business is considered to be a nuisance trade and, pursuant to all applicable authority, including but not limited to Massachusetts General Laws, Chapter 111, Sections 31 and 143, is prohibited from being established, operated or undertaken in any manner within the Town. This prohibition applies, without limitation, to any for-profit business that either is engaged by the owner of an inactive, unlined landfill, or purchases such a landfill, in order to cap and close the same, where any portion of said capping and closure activities, including the grading and shaping of any such landfill, utilizes COMM-97 Soils.

### **Section 6: Severability**

The provisions of the Bylaw are severable. If any court of competent jurisdiction determines that any provision is in violation of the laws, constitutions or regulations of the Commonwealth of Massachusetts

or the United States of America, the remaining provisions shall not be affected thereby and shall continue in full force and effect.

(Submitted by the Town Manager)

**(Majority Vote Required)**

**ZONING BYLAW ARTICLES**  
**(two-thirds vote required)**

**ARTICLE 33 – Multi-Family Wording**

To see if the Town will vote to amend the Town Winchendon Zoning Bylaw, Article XI Residential Development, Section 300-11.10 Maximum Number of Dwelling Units, subsection H, to delete the language in strikethrough as follows, or act in relation thereto.

The Board may, by special permit, allow any number of units per building or more than one residential building per lot on lots in the R10 and PD Zones, ~~provided the maximum number of dwelling units is not exceeded.~~

(submitted by the Town Manager)

**(Two-third Vote Required)**

**Member Comments:** Erika Eitland emphasized Dr. Maureen Ward's point about making sure when these are presented to simplify the language so the general public can better understand them.

Andrew Gardner added that explaining the differences in the budgets will be helpful for the public versus just reviewing each article.

**Public Input:** Monique Connor came forward. Article 29; she did not believe it was needed as there would be no charter or bylaw changes other than the new ones that were already included. It would be included in the fall meeting.

Christine Haslam-Giovannucci stated that some of the language in the articles is difficult to understand, and it would be helpful to add a blurb to explain them in simpler terms.

Karen Kast-McBride responded to Dr. M. Ward's previous question and explained for MSBA the amount was \$200,000, it will be included in the motion.

David Watkins stated the 1.9M and 2.9M overrides were both a lot of money for struggling residents. He suggested cutting costs for departments instead. Dr. M. Ward replied that we cannot cut any funding for the school due to net school spending.

Barbara noticed on the agenda that after the hearing that the BOS will be going into executive session for negotiations. She was not sure if she was misunderstanding it, but with the forthcoming identity change with the BOS, she hoped they would show in good faith to the people of Winchendon that until the May 5th vote is made, there would be no changes in the financial situations at this time regarding pay raises unless it is in a union contract.

Paula Whitaker did not understand the drastic measures being cut, she asked if they have looked into keeping the library and senior center open part time and run by volunteers. Rick Ward responded that they have looked into those options. The library has to stay open a certain number of hours to be certified and has to be run by a librarian. The town manager and department heads have explored all their options and unfortunately the 1.9M override is needed to keep things as they are. They bring in several grants every year but grants are very specific, there are no grants just to fund a library or senior center, they would be for specific equipment or renovations etc.

Monique Connor came back up and stated everyone was aware of the override but they really want to know what the specific boards and departments are doing to make changes, bring in money, and get the proper utilization of departments.

**7:32PM-** Dr. Maureen Ward motioned to adjourn the Finance Committee, 2nd by Charles Corts  
The motion failed to allow for the continuation of public comment.

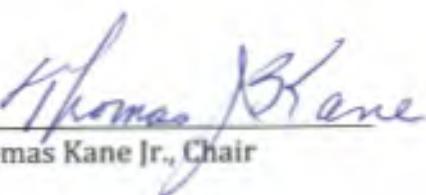
Rick Lucier asked what was the contingency plan for the town. He did not agree with punishing the children with closing the library, and punishing the seniors by closing the senior center. There have to be other ways to make cuts. Cutting the snow plowing and salting puts the public safety at risk.

Karen Kast-McBride came back up. She explained the net school spending goes to every single student that wants to go to a public school, whether that's in town, school choice, or charter. There is nothing left to cut in the schools, they have cut several times. The teachers are part of a union and they negotiate their salaries, it's not something that can just get cut.

**Adjourn- 7:42PM-** Dr. Maureen Ward motioned to adjourn the Finance Committee, 2nd by Charles Corts  
**Corts (Y) Gardner (A) Giovannucci (Y) Ward (Y) Kane (Y) 5-0**

Respectfully submitted:

Brianna Lindahl, Finance Committee Recording Secretary

  
Thomas Kane Jr., Chair

Dr. Maureen Ward, Vice-Chair

Charles C. Corts

Diane Coulter

---

Doug Delay

---

Adam Gardner

---

Mike Giovannucci